Regional Operations Sector – Community Infrastructure Branch

Review of the Performance of the Emergency Management Assistance Program During the 2011-2012 Manitoba Floods

APPROVAL DATE: 23/06/12				
PROJECT RECOMMENDATIONS	ACTION PLAN	EXPECTED COMPLETION DATE	PROGRAM RESPONSE	
1. EMAP should develop better linkages with other programs within AANDC to ensure an effective system for supporting long term solutions for emergency management hazards and community resilience.	Since the 2011 Manitoba floods, EIMD merged with the Community Infrastructure Branch (CIB) and has already begun making important linkages with other departmental programs, particularly with regard to the mitigation and recovery pillars. EMAP will further leverage existing CFM programming to strengthen risk assessments, mitigation, reporting systems, and promote strategic infrastructure investments (community design, location of new infrastructure, etc). Currently, EMAP is working closely with the Capital Facilities and Maintenance Program to develop options to strengthen emergency mitigation activities in on-reserve First Nations communities. AANDC will also leverage current activities underway within Public Safety Canada.	Ongoing	Update/Rationale: As of 30/09/2012 EIMD's integration with the Community Infrastructure Branch has created better linkages with other programs such as the Capital Facilities and Maintenance Program and strengthened the Department's ability to support emergency management across all four pillars of emergency management, the mitigation and recovery pillars in particular. AANDC is engaged in an ongoing dialogue with Public Safety Canada on ways to develop mitigation related policies with a focus on First Nations communities. This work will inform the development of mitigation options and long-term solutions for emergency management that will be communicated to the Minister and senior management of AANDC. AES: Closed. Sufficient progress has been made.	
EIMD should develop guidelines for First nation Emergency management Plans that include protocols for how a First Nation can access assistance when	EMAP will develop a nation First Nations Emergency Management Manual on roles, responsibilities, protocols and service standards and guidelines on how AANDC Regional Office will engage First	2012-2013 (Q4)		

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their internal resources are overwhelmed. Once the guidelines are in place, the AANDC Manitoba Regional Office should work with First Nations to update their plans and maintain copies of the plans that will form the basis for future coordination work.	Nations, provinces and other organizations as well as define roles and responsibilities of all stakeholders. In addition, EMAP will include guidelines related to declarations of states of emergency and how to determine when there are over for First Nations to declare an emergency which will help clarify the roles and responsibilities as well as lead to EMAP's increased effectiveness. The AANDC MB regional Office and the Manitoba Association of Native First Fighters (MANFF) will work	2012-2013 (Q4)	
	collaboratively to strengthen First Nations emergency management plans by developing and emergency management plan template and supporting First Nations during plan development. THE AANDC MB Regional Office will engage MANFF to implement a strategy to update and maintain community emergency management plans as well as to collect copies of finalized plans for AANDC's records. The AANDC MB	TBD	

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	EIMD and the AANDC Manitoba Regional Office should explore how to scale emergency management roles and responsibilities based on the size and magnitude of emergency events, including when and how Headquarters should become involved in decision-making during a response.	overseeing this work. The AANDC MB regional Office along with CIB will develop a formalized structure which identifies: A). various emergency thresholds based on the scale of an event; and B). the associated scale of emergency management roles and responsibilities for each threshold. This structure will clarify roles of Headquarters in the decision making process during an event. AANDC Regional Emergency Management Plans will be adjusted to reflect these changes.	2013-2014 (Q3)	Status: Ongoing (upcoming) Update/Rationale: As of 31/12/2012 In the next planned update of AANDC's National Emergency Management Plan, EIMD will provide a more robust description of the thresholds and scales of emergency management roles and responsibilities. Once finalized, this model can then be reflected in regional emergency management plans as they are reviewed and updated. AES: Underway (in progress)
	The AANDC Manitoba Regional Office should develop the capacity to implement the full incident command system during future emergencies.	AANDC MB regional Office will develop surge capacity within MB Region that aligns with the Incident Command System (ICS) providing a way of coordinating the efforts of agencies and resources as they work together toward safely responding, controlling, and mitigating as an emergency incident. In the development of surge capacity, AANDC MB Regional Office will, explore best practices and other regional	2012-2013 (Q4) (March 31, 2013)	Status: Underway Update/Rationale: As of 31/12/2012 AANDC Manitoba Regional Office is exploring how other regions are dealing with surge capacity and developing an implementation plan to realign emergency management under the Directorate of Governance and Individual Affairs with cross training of additional staff.

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5. In consultation with the AANDC Regional Offices, EIMD should develop clear procedures, protocols or guidelines for conducting risk assessments and supporting emergency responses (including activities such as flood fighting and evacuations).	examples to help develop a surge capacity team that can be both effective and efficient and suits the needs for Manitoba First nation communities AANDC will use existing information about First Nation communities including First Nations emergency management plans, regional expertise, AANDC General Assessment and inspection reports for infrastructure to develop a risk based model that will support the department and First Nations in implementing appropriate mitigation activities. Conducting community-level risk assessments is a First Nation responsibility and is part of an emergency management plan. AANDC is responsible for supporting First Nations in conducting risk assessments and, in Manitoba, the AANDC Regional Office will engage MANFF to provide this support.	2013-14 Q1 (Risk Assessment Database)	AES: Underway (in progress)
6. Once the governance structure and processes have been clarified, EIMD and the AANDC Manitoba Regional Office should engage with partners to develop an effective emergency	AANDC to develop options to implement an efficient emergency management system for Manitoba First Nations communities. AANDC to continue to participate in bi-	Ongoing	Status: Underway Update/Rationale: As of 31/12/2012 AANDC continues to participate in discussions with the Province of Manitoba, Emergency Management

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management system for Manitoba First Nation communities.	lateral negotiations with the Province of Manitoba and Manitoba Association of Native Fire Fighters (MANFF) for Emergency Management Service Agreements in support of Aboriginal communities in Manitoba, as well as, Public Safety Canada regarding the Disaster Financial Assistance Arrangements (DFAA) program.		Organization; Manitoba Association of Native Fire Fighters and Public Safety Canada with a goal of establishing an Emergency Management Service Agreement in support of on-reserve First Nations in Manitoba. AANDC developed a draft Terms of Reference for an ADM level Steering Committee for Activities Related to on-reserve Emergency Management in Manitoba. This was shared with Public Safety Canada and Manitoba. The steering committee convened in December 2012 and agreed that addressing outstanding issues related to the 2011 flood in Manitoba will be their first priority and then afterwards focus will return to establishing a service agreement. AES: Underway (in progress)